

Message Text

LIMITED OFFICIAL USE

PAGE 01 LONDON 06254 01 OF 04 251132Z

46

ACTION EB-07

INFO OCT-01 EUR-12 ISO-00 OIC-02 IO-10 AF-06 ARA-06 EA-06

NEA-09 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 COME-00

DOT-00 FMC-01 CG-00 OFA-01 DLOS-03 CCO-00 OTPE-00

FCC-01 OC-05 BIB-01 ACDA-05 NASA-01 OES-03 /124 W

----- 042698

R 251117Z APR 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 0511

LIMITED OFFICIAL USE SECTION 01 OF 04 LONDON 06254

E.O. 11652: N/A

TAGS: OCON, ETEL, IMCO

SUBJ: IMCO: MARITIME SATELLITE CONFERENCE:

SITREP 2.

REF: LONDON 6195

1. SECOND DAY BEGAN WITH OPENING REMARKS BY
U.S. (TEXT BEING POUCHED.) REMARKS COVERED
DESIGNATED ENTITY CONCEPT, INCLUDING REFERENCE TO
TWO USG SUBMISSIONS TO CONFERENCE, AND ENUMERATION
OF PRINCIPLES USG BELIEVES SHOULD BE RECOGNIZED
BY CONFERENCE IN ANY RESOLUTION CREATING IN
PRINCIPLE INTERNATIONAL SATELLITE SYSTEM.

2. BULGARIAN OPENING REMARKS STRESSED DESIRABILITY
OF SINGLE GLOBAL SYSTEM TO SERVE ALL COUNTRIES AND
UNIVERSALITY OF MEMBERSHIP IN NEW ORGANIZATION. GOB
SAID IT APPROVED CONCLUSIONS OF POE REPORT ALTHOUGH
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LONDON 06254 01 OF 04 251132Z

IT SAW SOME NEED FOR FEW IMPROVEMENTS.

3. INDIA SAID IT FAVORED ESTABLISHMENT OF SINGLE INTERNATIONAL GLOBAL SYSTEM THEREBY PRECLUDING IN ITS VIEW SMALLER INDIVIDUAL SYSTEMS. INDIA DEFERRED SUBSTANTIVE COMMENT ON DETAILS OF SYSTEM AND ITS INSTITUTIONAL FRAMEWORK.

4. FRANCE SAID IT FAVORED ESTABLISHMENT OF AN ORGANIZATION AND FOUND THE PANEL'S REPORT ON THE WHOLE SATISFACTORY. IT SAID CONFERENCE SHOULD NOT RE-EXAMINE PANEL REPORT BUT MOVE TO DISCUSSION OF DRAFT CONVENTION PROMPTLY. FRANCE SUPPORTS SYSTEM PROVIDING WORLDWIDE COVERAGE ACCESSIBLE TO ALL USERS AND HAVING AN INTERNATIONAL MANAGEMENT. IT

ACKNOWLEDGED NEED TO PROVIDE TRANSITIONAL ARRANGEMENTS AND SUGGESTED THAT RIGIDITY AS BETWEEN THE FUNCTIONS OF AN ASSEMBLY AND COUNCIL BE AVOIDED. IN DIRECT REFERENCE TO U.S. OPENING REMARKS, GOF SAID GOVERNMENTS SHOULD RETAIN AUTHORITY IN ORGANIZATION TO DETERMINE POLICY.

5. UK SAID IT WOULD BE WASTEFUL AND WRONG FOR CONFERENCE NOT TO BASE ITS WORK ON THE POE REPORT WHICH IT SAID WAS WELL PREPARED. IT THEREFORE URGED THE CONFERENCE TO COME TO AN AGREEMENT REGARDING THE ESTABLISHMENT OF SYSTEM BASED ON PANEL'S WORK. UK SPOKESMAN SAID HMG HAD CONSULTED WITH FRANCE, NORWAY, GREECE, SWITZERLAND AND DENMARK AND THAT THEY JOINTLY WERE OF THE VIEW THERE SHOULD BE ONE INTER-GOVERNMENTAL AGREEMENT WHICH SHOULD ENSURE THAT CONDITIONS WERE CREATED TO PROMOTE WORLDWIDE COMPETITION IN THE PROCUREMENT OF GOODS AND SERVICES AND WHICH WOULD FURTHER PROVIDE THAT SERVICE WILL BE AVAILABLE TO SHIPS OF ALL NATIONS.

6. FRG POINTED OUT THAT ITS MERCHANT SHIPS ARE PRIVATE PROPERTY OPERATED ON COMMERCIAL BASIS AND THAT ENTITY PROVIDING TELECOMMUNICATIONS SERVICE IS PUBLIC ALTHOUGH IT MUST FINANCE ITS OWN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LONDON 06254 01 OF 04 251132Z

EXPENDITURES. CONSEQUENTLY, FRG CONCERNED THAT SYSTEM BE PREDICATED ON SOUND COST AND REVENUE CALCULATIONS SO THAT IT WILL BE EVENTUALLY SELF-SUPPORTING. NONETHELESS, FRG FORESEES NECESSITY OF PUBLIC FUNDS TO SUPPORT SAFETY AND DISTRESS CAPABILITY. FRG VIEWS PANEL REPORT AS SOUND BASIS ON WHICH TO START AND ENDORSED CONCEPT OF A SINGLE GLOBAL SYSTEM. IT FAVORS DECISION AT EARLY STAGE

TO CREATE SYSTEM BUT, WITH RESPECT TO THE
ORGANIZATION NEEDED TO OPERATE THE SYSTEM, SAID IT
WAS NOT COMMITTED TO ANY PARTICULAR ARRANGEMENT.
FRG SEES NEED FOR MORE THAN ONE CONFERENCE TO
CONCLUDE WORK.

7. CANADA NOTED THAT FUNDAMENTAL PRINCIPLE WAS
FOR GLOBAL SYSTEM WITH BROADEST POSSIBLE

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 LONDON 06254 02 OF 04 251139Z

46

ACTION EB-07

INFO OCT-01 EUR-12 ISO-00 OIC-02 IO-10 AF-06 ARA-06 EA-06

NEA-09 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 COME-00

DOE-00 FMC-01 CG-00 OFA-01 DLOS-03 ACDA-05 NASA-01

OES-03 CCO-00 OTPE-00 FCC-01 OC-05 BIB-01 /124 W

----- 042760

R 251117Z APR 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 0512

LIMITED OFFICIAL USE SECTION 02 OF 04 LONDON 06254

PARTICIPATION. HE BELIEVED THIS PRINCIPLE WAS
EVIDENTLY NO LONGER IN QUESTION AND THAT CONFERENCE
SHOULD ESTABLISH INMARSAT INSTITUTIONAL ARRANGEMENTS
WHICH MAKE IT POSSIBLE FOR ALL INTERESTED STATES TO
JOIN. SAID THAT DESIGNATED ENTITY SHOULD HAVE SOME
FINANCIAL AND OPERATING RESPONSIBILITY, THAT NEW
ORGANIZATION SHOULD BE SELF-SUPPORTING AND THAT
EITHER ONE OR TWO AGREEMENTS WOULD BE ACCEPTABLE TO

HIS DELEGATION.

8. AUSTRALIA NOTED FUNDAMENTAL DIVERSITY OF VIEWS AND HOPED POLARIZATION OF ATTITUDES WOULD NOT RESULT. HE THOUGHT IT NECESSARY THAT TRULY GLOBAL SYSTEM MUST BE ACCEPTABLE TO ALL MAJOR SHIPPING POWERS. HE URGED CONFERENCE NOT TO RUSH THROUGH ITS WORK BUT TO FULLY EXPLORE SOLUTION WHICH WOULD BE ACCEPTABLE TO ALL MAJOR PARTICIPANTS.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LONDON 06254 02 OF 04 251139Z

9. THIS CONCLUDED GENERAL DEBATE. PRESIDENT

NEXT OPENED DISCUSSION ON AGENDA ITEM 6 - PRESENTATION OF POE REPORT. PRESIDENT THEN GAVE BRIEF HISTORY OF POE AND GENERAL DESCRIPTION OF POE REPORT. AT THIS POINT, IN RESPONSE TO PRESIDENT'S STATEMENT THAT INTELSAT HAD FORECLOSED MARITIME OPTION IN DESIGNING NEW INTELSAT V SATELLITE, INTELSAT OBSERVER NOTED THAT FINAL DECISION FORECLOSING THIS OPTION NOT YET TAKEN AND WOULD NOT BE CONSIDERED BY BOARD OF GOVERNORS UNTIL MAY OR JULY 1975 MEETINGS.

10. THERE FOLLOWED GENERAL COMMENTS BY THOSE ORGANIZATIONS AND DELEGATIONS SUBMITTING WRITTEN STATEMENTS RE POE REPORT. MOST COMMENTS ROUTINE EXCEPT THAT OF INTERNATIONAL CHAMBER OF SHIPPING, WHICH PUSHED STRONGLY FOR USE OF SATELLITE SYSTEM BY SHIPS IN PORTS. AT THIS POINT, U.S. WAS ASKED TO EXPLAIN TWO U.S. PAPERS. U.S. SUGGESTED THAT U.S. PROPOSALS BE HANDLED IN SUBSIDIARY BODY, NOT FIRST IN PLENARY. HOWEVER, USDEL NOTED THAT NUMBER OF

IMPORTANT ITEMS NOT ADEQUATELY ADDRESSED IN POE REPORT - I.E., COST BENEFIT ANALYSIS, TRAFFIC DEMAND, DEVELOPMENT OF LAUNCHER TECHNOLOGY, COST OF SHIP TERMINALS, INTERIM ARRANGEMENTS, ETC.

11. PRESIDENT ASKED U.S. TO SUBMIT PAPER ON THIS AND CLOSED FURTHER CONSIDERATION OF POE REPORT BY CALLING FOR DECISION IN PRINCIPLE ON PROPOSITION THAT ESTABLISHMENT OF MARITIME SATELLITE SYSTEM IS NECESSARY. SWEDISH DEL COMMENTED THAT CONFERENCE MUST FURTHER CONSIDER BASIC DIFFERENCES IN PRINCIPLE THUS FAR EXPRESSED, BUT WAS BRUSHED ASIDE BY PRESIDENT WHO REITERATED REQUEST FOR IMMEDIATE DECISION ON HIS PROPOSITION. THERE WAS NO OPPOSITION. PRESIDENT THEN ASKED IF THERE WAS ANY OPPOSITION

TO PROPOSITION THAT NEW ORGANIZATION NECESSARY TO
OPERATE NEW SYSTEM. WHEN NO OPPOSITION WAS EXPRESSED,
PRESIDENT DECLARED CONFERENCE ACCEPTED BOTH
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LONDON 06254 02 OF 04 251139Z

PROPOSITIONS.

12. THE PRESIDENT OPENED AFTERNOON SESSION
SUMMARIZING DECISIONS TAKEN AT THE END OF MORNING
SESSION. HE SAID CONFERENCE HAD DECIDED
A) AN INTERNATIONAL MARITIME SATELLITE SYSTEM WAS
NECESSARY AND, IN LIGHT OF THIS DECISION THAT B)
A NEW ORGANIZATION TO CONTROL AND OPERATE THE SYSTEM
WAS NECESSARY. HE SAID PANEL OF EXPERTS HAD ALSO
AGREED A NEW ORGANIZATION WAS NEEDED AND THEREFORE
PRODUCED A DRAFT AGREEMENT; PRESIDENT SUGGESTED
THE CONFERENCE REVIEW PROPOSED AMENDMENTS TO THE POE
DRAFT BEGINNING WITH THE U.S. PAPERS (CONF.
DOCS. 5/3 AND 5/4) SINCE THEY DIFFERED MOST FROM
THE POE DRAFT.

13. SWEDISH DEL QUESTIONED THE PRESIDENT'S UNDER-
STANDING ON DECISIONS TAKEN; SAID HE UNDERSTOOD ONLY
DECISION ON NEED FOR SYSTEM HAD BEEN MADE.

14. U.S. RECALLED CERTAIN GENERAL PRINCIPLES HAD
BEEN MENTIONED IN ITS OPENING STATEMENT AND PROPOSED

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 LONDON 06254 03 OF 04 251145Z

46

ACTION EB-07

INFO OCT-01 EUR-12 ISO-00 OIC-02 IO-10 AF-06 ARA-06 EA-06

NEA-09 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 COME-00

DOT-00 FMC-01 CG-00 OFA-01 DLOS-03 ACDA-05 NASA-01

OES-03 CCO-00 OTPE-00 FCC-01 OC-05 BIB-01 /124 W

----- 042814

R 251117Z APR 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 0513

LIMITED OFFICIAL USE SECTION 03 OF 04 LONDON 06254

THAT A SUBSIDIARY BODY (COMMITTEE) BE ESTABLISHED
TO CONSIDER THESE PRINCIPLES.

15. THE UK PROPOSED THAT REVIEW OF PRINCIPLES
PROCEED ON BASIS OF SOME TEXT, EITHER POE DRAFT,
WHICH IT PREFERRED, OR PERHAPS, THE U.S. DOCUMENTS.

16. JAPAN NOTED ITS PREFERENCE FOR TWO AGREEMENTS
AND SUPPORTED VIEW THAT DISCUSSION OF PRINCIPLES
BE ON THE BASES OF U.S. DOCUMENTS.

17. USSR REPEATEDLY DISAGREED WITH NEED TO REVIEW
PRINCIPLES; AND INSISTED POE DRAFT FORM BASIS FOR
DISCUSSIONS.

18. FURTHER PROCEDURAL DISCUSSION FOLLOWED,
INCLUDING ENUMERATION OF PRINCIPLES SWEDEN CONSIDERED
BASIC TO ESTABLISHMENT OF A NEW ORGANIZATION
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LONDON 06254 03 OF 04 251145Z

(SIMILAR TO U.S. POINTS); CANADIAN SUGGESTION THAT
WORKING GROUP OR COMMITTEE BE SET UP TO DISCUSS

PRINCIPAL ISSUES OTHER THAN RESPONSIBILITY OF
GOVERNMENTS AND DESIGNATED ENTITIES, WHICH PLENARY
WOULD DEBATE; SEVERAL SOVIET AND EASTERN EUROPEAN
INTERVENTIONS ATTEMPTING TO DOWNPLAY U.S. DOCUMENTS
AND FOCUS ATTENTION ON POE DRAFT AGREEMENT.

19. UK INTERVENED TO POINT OUT THAT PROCEDURAL
DEBATE HAD OVERSHADOWED FACT THAT REAL, SUBSTANTIVE
ISSUE EXISTED FOR U.S. AND OTHER DELEGATIONS REGARDING
RESPONSIBILITIES OF GOVERNMENTS AND DESIGNATED
ENTITIES. THE QUESTION OF WHETHER ONE OR TWO
AGREEMENTS WAS NEEDED TO ESTABLISH INMARSAT WAS

SUBORDINATE TO BASIC ISSUE OF PRINCIPLE WHICH MUST
RECEIVE SERIOUS CONSIDERATION BY CONFERENCE
IF UNIVERSAL SYSTEM WAS TO BE ESTABLISHED.

20. U.S. REVIEWED IN DETAIL GOVERNMENTAL AND
DESIGNATED ENTITY RESPONSIBILITIES IN U.S. SOVIET
DELEGATION CONTINUED TO PRESS QUESTIONING OF

WHO, IN FACT, WOULD BE RESPONSIBLE FOR INMARSAT
OPERATIONS, THEIR CONTINUITY AND QUALITY IN U.S.
NETHERLANDS ALSO REQUESTED FURTHER CLARIFICATION AS TO
WHAT WOULD HAPPEN IF U.S. DESIGNATED ENTITY WAS
UNABLE OR UNWILLING TO FINANCE ITS PARTICIPATION IN
INMARSAT. THESE QUESTIONS WERE ADDRESSED BY USDEL
IN DETAIL.

21. AS THE SESSION DREW TO A CLOSE, PRESIDENT AGAIN
SUGGESTED ESTABLISHMENT OF A COMMITTEE TO CONSIDER
RESPONSIBILITIES OF GOVERNMENTS AND DESIGNATED
ENTITIES. UK FORMALLY PROPOSED THIS STEP
WHICH WAS SUPPORTED BY FRANCE. IN NOTING ITS SUPPORT,
FRENCH DELEGATION STATED IN CONSIDERATION OF CLARIFYING
STATEMENTS WHICH HAD BEEN MADE BY USDEL IN COURSE
OF DEBATE, HE FOUND THAT FRENCH POSITION WAS NOT
IRRECONCILABLE WITH THAT OF U.S. AND PROGRESS TOWARD
AGREEMENT HAD BEEN MADE.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LONDON 06254 03 OF 04 251145Z

22. A WORKING GROUP TO DRAFT TERMS OF REFERENCE FOR

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 LONDON 06254 04 OF 04 251144Z

46

ACTION EB-07

INFO OCT-01 EUR-12 ISO-00 OIC-02 IO-10 AF-06 ARA-06 EA-06

NEA-09 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 COME-00

DOT-00 FMC-01 CG-00 OFA-01 DLOS-03 ACDA-05 NASA-01

OES-03 CCO-00 OTPE-00 FCC-01 OC-05 BIB-01 /124 W

----- 042817

R 251117Z APR 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 0514

LIMITED OFFICIAL USE SECTION 04 OF 04 LONDON 06254

COMMITTEE'S WORK WAS APPOINTED INCLUDING THE U.S.,
UK, USSR, NORWAY, FRANCE, SWEDEN, JAPAN, CANADA,
FRG, NETHERLANDS AND BULGARIA. BASED ON WORKING
GROUP REPORT TO PLENARY, COMMITTEE WAS EXPECTED TO BE
ESTABLISHED AND BEGIN WORK LATE MORNING APRIL 25 OR
AT AFTERNOON SESSION THAT DATE.

23. IN CLOSING MEETING APRIL 24, IT WAS AGREED
PLENARY WOULD CONTINUE TO MEET APRIL 25 TO CONSIDER
ISSUES OF PRINCIPLE OTHER THAN GOVERNMENT AND
DESIGNATED ENTITY RESPONSIBILITY WHILE WORKING GROUP
DEVELOPS TERMS OF REFERENCE FOR COMMITTEE TO BE
ESTABLISHED.

24. COMMENT: REPEATED, DETAILED U.S. EXPLANATIONS
OF ITS POSITION REGARDING RESPONSIBILITIES OF
GOVERNMENT AND DESIGNATED ENTITIES SUPPORTED BY
SIMILAR EXPLANATIONS BY JAPAN MADE PROGRESS AGAINST
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LONDON 06254 04 OF 04 251144Z

INTRANSIGENT SOVIET AND EASTERN EUROPEAN INSISTENCE
THAT GOVERNMENT MUST ASSUME FULL, FINAL RESPONSIBILITY

FOR OPERATION AND FINANCING OF INMARSAT. SWEDEN,
FRG, UK, NETHERLANDS AND FRANCE, WHILE SUPPORTING
POSITION IN FAVOR OF GOVERNMENT RESPONSIBILITY,
ADOPTED BALANCED APPROACH TOWARD CONSIDERING U.S.
VIEWS. AT CLOSE OF DEBATE FRENCH STATEMENT
IN SUPPORT OF ESTABLISHMENT OF COMMITTEE TO CONSIDER
RESPONSIBILITIES ISSUE WAS CLEAR FAVORABLE STEP
TOWARD EVENTUAL ACCOMMODATION OF U.S. VIEWS.

RICHARDSON

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEMBERSHIP, NAVIGATIONAL AIDS, MARITIME MEETINGS, COMMUNICATION SATELLITES, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: WorrelSW
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975LONDON06254
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750145-1101
From: LONDON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750417/aaaaapqp.tel
Line Count: 440
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 LONDON 6195
Review Action: RELEASED, APPROVED
Review Authority: WorrelSW
Review Comment: n/a
Review Content Flags:
Review Date: 23 JUN 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <23 JUN 2003 by ShawDG>; APPROVED <04 NOV 2003 by WorrelSW>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: IMCO: MARITIME SATELLITE CONFERENCE: SITREP 2.
TAGS: OCON, ETEL, IMCO, INMARSAT
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006